

a: Revenue Budget Monitor

	Revised Budget	Forecast Outturn	Outturn Variance	Of which:	
P06	£239.4m	£254.8m	£15.4m overspend (Covid-19 expenditure offset by £4.6m direct grant income)	COVID-19	Non-COVID
				£21.4m	(£1.5m)
P05	£239.4m	£258.1m	£18.7m overspend (Covid-19 expenditure offset by £4.5m direct grant income)	£21.5m	£1.8m

May	Jun/Jul	Aug	Sept	Oct	Nov	Dec	Jan	Feb
12.2	18.4	18.7	15.4					
	▼	▼	▲					

SERVICE NET EXPENDITURE SUMMARY	2021/22 - Full Year				Variance Analysis				
	Approved Budget	Revised Budget	Forecast Outturn	Outturn Variance	COVID-19 Exp	COVID-19 Inc	Gross COVID Impact	Covid Service Grants/Income	Non-COVID
	£000s				£000s				
1 - People									
14 - Adult Social Care	151,448	157,648	165,661	8,013	12,006	0	12,006	(3,942)	(51)
15 - Children and Families Services	65,115	65,076	68,677	3,601	6,362	0	6,362		(2,761)
16 - Educational Improvement	11,998	11,928	15,704	3,777	2,055	170	2,225		1,552
36 - Public Health - General Fund	4,753	4,777	4,777	0	848	0	848	(634)	(214)
Total 1 - People	233,315	239,428	254,819	15,391	21,271	170	21,441	(4,576)	(1,474)

Position by Division:

Adult Social Care

Adult Social Care (ASC) budgets continue to experience significant pressure in 2021/22 with a risk of a gross overspend of £12m at P06. This is partly mitigated by the receipt of £3.9m of Infection Control and Rapid Testing grant funding giving a net position of £8m. This reflects a stabilising position with little change in the forecast from P05.

The finance position can be summarised as follows.

Summary by Service	2021/22 - Full Year					Variance Analysis			
	Service	Revised Budget	Forecast Outturn	Outturn Variance		COVID-19 Exp	COVID-19 Inc	Covid-19 Pressures (B)	Non-Covid Pressure
		£000s	£000s	R	Context	£000s			
111 - Joint Commissioning (Adults)	1,127	1,041	(86)	●			0	(86)	
141 - Maximising Independence and Specialist Teams	116,207	124,806	8,599	●		6,070	6,070	2,529	
142 - Hospitals and Front Door	4,718	4,613	(98)	●			0	(98)	
143 - Safeguarding/Deprivation of Liberty	3,017	2,638	(379)	●			0	(379)	
145 - Reablement, Intermediate Care & Regulated Services	12,995	12,314	(681)	●			0	(681)	
146 - Technical Specialist Mental Health/PSW	1,168	1,232	64	●			0	64	
147 - Head of Service - Senior Professional Lead	315	1,331	1,015	●		1,994	1,994	(979)	
148 - Contracts & Quality Assurance	8,517	9,028	511	●		3,942	3,942	(3,431)	
152 - 0-25 Integrated Service	9,585	8,652	(933)	●			0	(933)	
1A2 - Early Intervention - Adults	0	0	0	●			0	0	
Division: 14 - Adult Social Care	157,648	165,661	8,013	●		12,006	0	12,006	(3,993)

The major areas of overspend continue to be:

- Adults with Long Term Conditions (aged 18-64) which is forecasting a potential overspend of £10.3m (mainly relating to an increase in the number of people supported since 2020/21 with forecast pressures in residential and nursing placements and accommodation-based support costs).
- Older People with a forecast overspend of £3.4m relating to residential and nursing home cost pressures.

These cost pressures are partially offset by additional income from contributions to care costs of c£5.5m and other variations of c£0.2m.

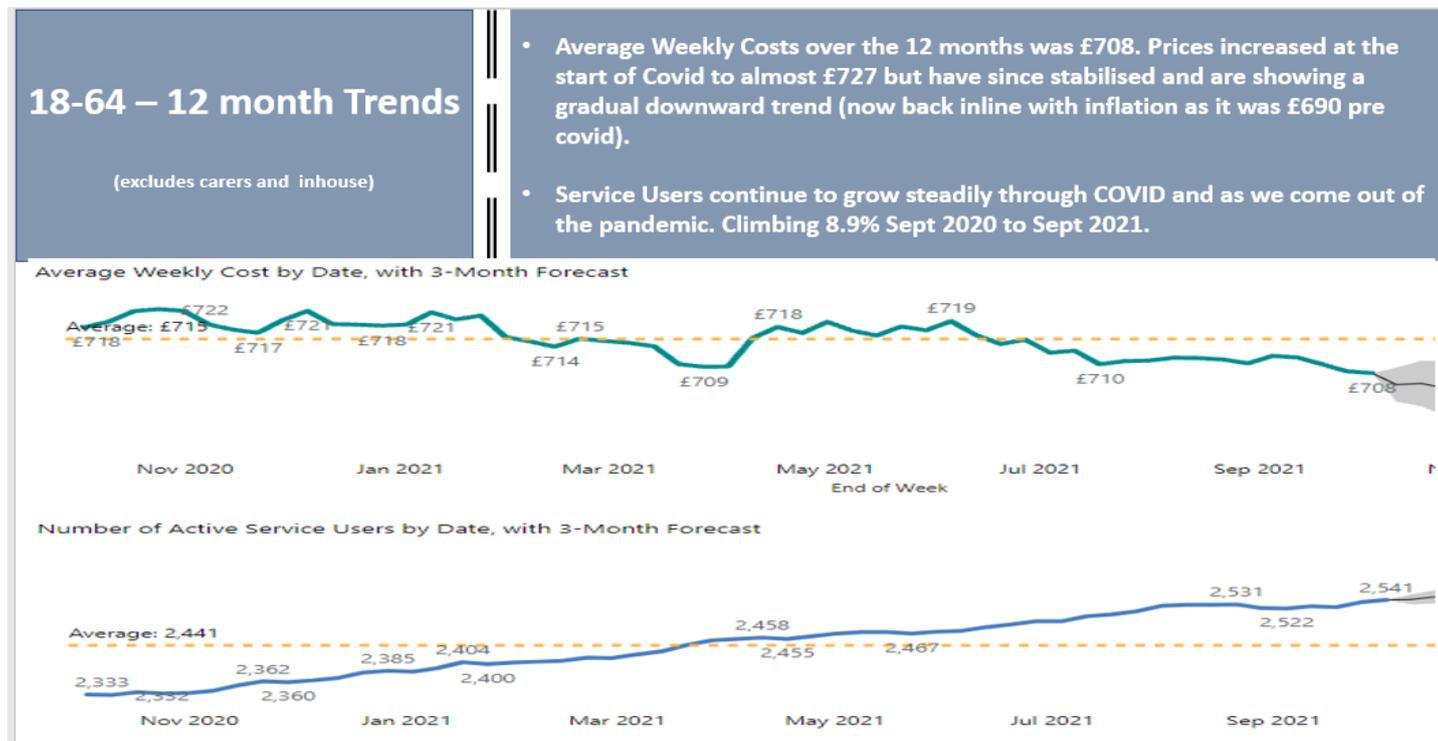
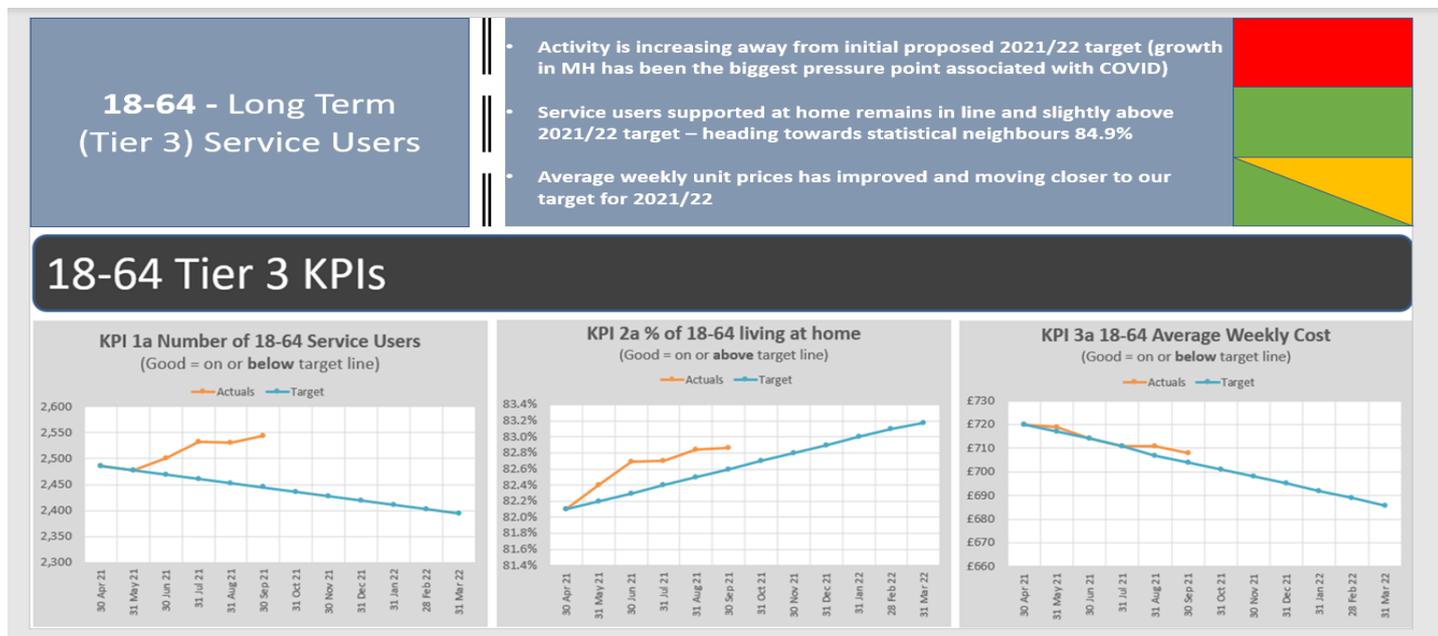
The Covid-19 pandemic continues to be a challenging situation contributing significant cost pressures and challenges to the service in trying to meet its savings targets. There are also on-going pressures for the service from provider sustainability issues and they are also seeing an increase in the size of home care packages. This could in part be explained by citizen choice in relation to concerns and uncertainty regarding residential care as a choice of care setting given the risks presented during the early stages of the pandemic. Additionally, as we start to approach the winter period, there are ongoing challenges to secure home care capacity to facilitate timely hospital discharges.

There is an emerging risk in relation to hospital discharge costs for Pathway 3 beds. These beds are initially funded by the NHS funded Hospital Discharge Programme with reviews expected within a specified period. There is a risk that if these reviews cannot be completed in time and length of stay exceeds the funded element, all costs will be recharged by the NHS to Adult Social Care until reviews have been completed. The CCG are currently quantifying this cost and the service is looking at conversation rates from reviews to make its own assessment of the potential financial risk.

It remains very difficult to confidently forecast the on-going financial impact of Covid-19 to the end of 2021/22 and whether demand / patterns of expenditure and costs pressures will continue.

Below are excerpt tables of current analysis of Adult with Long Term Conditions (AWLTC), two main highest risk areas of Adult Purchasing pressures facing the Adult Social Care services.

18-64 Long Term Service Users



Over 65s - Long Term Service Users

Over 65s - Long Term (Tier 3) Service Users

- Activity remains below pre covid numbers
- The percentage of service users supported at home is moving away from target but is still aligned with statistical neighbours at 62%
- Average weekly unit prices went up at the start of the financial year but are now heading back towards target

65+ Tier 3 KPIs

KPI 1b Number of 65+ Service Users

(Good = on or below target line)



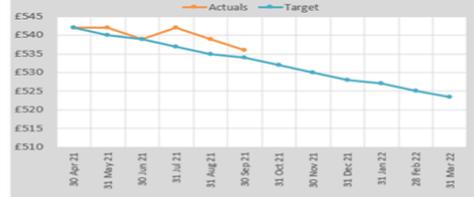
KPI 2b % of 65+ living at home

(Good = on or above target line)



KPI 3b 65+ Average Weekly Cost

(Good = on or below target line)



Over 65s – 12 month Trends

(excludes carers and inhouse)

- Average unit cost over the period for service users over 65 is £541. currently stands at £539
- Service user numbers averaged 2,710 over the period and currently stand at 2,704. After a consistent fall during COVID numbers climbed since the new financial year, but have since stabilised and still not back to pre COVID numbers which were 2859 before the pandemic hit

Average Weekly Cost by Date, with 3-Month Forecast



Number of Active Service Users by Date, with 3-Month Forecast



Bristol City Council (BCC) recently signed a Memorandum of Understanding (MOU) with the Department of Health and Social Care (DHSC) for an award of £0.395m for 2021/22. DHSC proposes to provide a Community Discharge Grant to BCC to be managed by Adult Social Care. This grant will be awarded under Section 31 of the Local Government Act 2003 to BCC within a Transforming Care Partnership (TCP) or Integrated Care System (ICS). The Grant to be received in 2021/22 is £0.395m. The purpose of the Grant is to provide TCPs and

ICs with additional funding to Local Authorities in order to facilitate timely discharges into the community to reduce the net number of people with learning disabilities and/or autism who are inpatients. This is a new grant for two years which is expected to continue in 2022/23. The level of the award for 2022/23 is expected to be announced towards the end of this financial year.

Children and Families

Children and Families Service is forecasting a baseline position of £6.4m overspend, a slight reduction of £255k from P05 due to stabilisation in placement costs in August and September 2021. The recent award of £3.295m COMF funding is shown here (£2.8m net of £480k commitment to Complex Needs pilot study) however this reflects early draw down of funding received rather than real improvement. Current estimated Covid-19 expenditure pressure is £6.4m. The finance position by service area is illustrated in the table below.

Service Area	Children and Families Services	2021/22 - Full Year				Variance Analysis			
		Approved Budget	Revised Budget	P06 Forecast Outturn	Outturn Variance	Covid Expenditure	Covid Income	Total Covid Impact	Non-covid
		£'000				£'000			
112	Service: Joint Commissioning (Children)	4,701	4,677	4,606	-71	-	-	-	-71
113	Service: Targeted Support	9,581	9,264	9,198	-66	-	-	-	-66
153	Service: Quality Assurance, BSCB	1,840	1,874	1,877	4	-	-	-	4
154	Service: Area Social Work (North)	2,439	2,438	2,489	51	-	-	-	51
155	Service: Area Social Work (East/Central)	3,547	3,547	3,961	414	300	-	300	114
156	Service: Area Social Work (South)	2,656	2,655	2,593	-62	90	-	90	-152
157	Service: Children & Aftercare teams	7,749	7,748	7,877	130	303	-	303	-173
158	Service: Internal & External Placements	27,347	26,547	32,643	6,096	5,567	-	5,567	529
159	Service: Children & Family Support - Manage	1,171	2,281	2,221	-60	-	-	-	-60
15A	Service: Safeguarding and Area Services	1,916	1,876	1,916	40	-	-	-	40
15B	Service: Specialist Services	2,169	2,169	2,111	-58	102	-	102	-160
15	Children and Families Services Total	65,115	65,076	71,492	6,416	6,362	-	6,362	54
COMF	One-off public health fund £3.295m			-2,815	-2,815				
15	Children and Families Services forecast overspend total (including COMF)				3,601				

The major area of overspend is in placements which is forecasted to overspend by £6.0m, a reduction of £219k from P05 which is a positive sign of stabilising after months of continuous increase in demand.

Educational and Skills

Education and Skills division is forecasting to overspend by £3.8m, of which £2m was Covid-19 related. Cost pressure is mainly relating to Home to School Transport (HTST) £2.4m (£1.6m is Covid-19 related), this is due to increase in suppliers' costs relating to fuel and drivers costs, as well as additional SEN assessments, where a proportion of children require transport support; and having to travel further due to local capacity issues. Accessible City £1.2m overspend (£0.4m is Covid-19 related) is driven by additional staffing required for SEN assessments. One off COMF funding of £1.661m should relieve some of the operational cost pressures in this financial year which will be reflected in P07 figures.

Financial performance by service area is summarised in the table below:

		2021/22 - Full Year				Variance Analysis			
Service Area	Education and Skills Services	Approved Budget	Revised Budget	P06 Forecast Outturn	Outturn Variance	Covid Expenditure	Covid Income	Total Covid Impact	Non-covid
162	Learning City for All	623	623	632	9	-	-	-	9
163	Education Management	3,579	3,579	3,619	40	-	-	-	40
164	Additional Learning Needs	5,677	5,677	8,077	2,400	1,566	-	1,566	834
165	Employment, Skills &	734	734	738	4	67	-	67	-63
166	Trading with Schools	-441	-441	-441	0	-	-	-	0
167	Schools PFI	0	0	-1	-1	-	-	-	-1
168	Inclusive City	290	290	408	118		170	170	-52
169	Accessible City	1,536	1,465	2,673	1,207	423	-	423	785
16	Education and Skills Serv	11,998	11,928	15,704	3,777	2,055	170	2,225	1,552

The pressure in HTST includes travel costs - linked to increased number of children being transported and pressure in getting good drivers and escorts, Personal Travel Budgets and Parent Partnership SPSP.

The risk of overspend in Accessible City is driven by additional staffing needed for Education Psychologists to tackle significant amount of EHC assessments backlog.

Communities and Public Health

The Public Health England (PHE) grant award for Public Health (PH) ring-fenced grant for 2021/22 is £33,643m. PH also hold general fund budget and other partnership grants of £4.753m which supports domestic abuse and sexual violence, health watch, substance misuse, rough sleeping, drug and alcohol treatment, sports projects, Hengrove and Leisure Centres.

At P06, there is no adverse forecast relating to the Public Health ring-fenced budgets. The current forecast overspend on the PH general fund relates to the potential financial assistance for Leisure services contracts in the sum of £0.848m in 2021/22 as a result of Covid-19 pandemic. This will be mitigated be partly funded by the National Leisure Recovery Funding (NLRF) - £0.634m grant and the remaining £0.214m would be covered by unallocated Covid-19 response funding carried forward from 2020/21.

Since 2020/21 Public Health has received significant amounts of government Contain Outbreak Management funding and Test and Trace Outbreak Management funding totalling £18.160m. It is expected that this funding will be fully utilised by March 2022 as work continues, on delivering the Local Outbreak Management Plan.

Savings Delivery

21/22 People Directorate Savings Target (£'000s):

6,114

	This month			Last month		
	Total value of savings (£'000s)	Value at risk (£'000s)	Proportion at risk	Total value of savings (£'000s)	Value at risk (£'000s)	Proportion at risk
No - savings are at risk	5,350	4,000	75%	5,390	3,740	69%
Yes - savings are safe	764	40	5%	724	0	0%
SAVING CLOSED - CONFIRMED AS 'SECURED & DELIVERED'	0	0	n/a	0	0	n/a
NO RAG PROVIDED	0	0	n/a	0	0	n/a
Grand Total	6,114	4,040	66%	6,114	3,740	61%
n/a - represents one off savings or mitigations in previous year	-8,082	0	0%	-8,082	0	0
WRITTEN OFF	6,520	0	0%	6,520	0	0%
Grand Total	4,552	4,040	89%	4,552	3,740	82%

Top 5 largest savings at risk in year (ordered by size of saving at risk)		
ID	Name of Proposal	Value at Risk in 21/22 (£'000)
FP33_21_C	Commissioning Adult Purchasing Budget (subset of original Better Lives savings)	£ 1,800
Z1_NS_01	Monitoring and grip debt recovery and DPs	£ 1,200
FP33_21_B	Strengths Based Approach (subset of original Better Lives savings)	£ 1,000
BE7-2b	18/19 Rollover - Organisational redesign including the council's senior management structures (Mitigation for Education Post)	£ 40

Mitigated savings from previous years' that remain 'due' for delivery this year (£m)	
Amount due from previous year(s):	£ 3.39
Amount reported at risk:	£ 2.84

Key Changes since last month

1. The overall value at risk has **increased** this month for the People Directorate, from £3.7m to £4m. This is due to the following change:

* FP33_21_C Commissioning Adult Purchasing Budget (subset of original Better Lives savings) (£2m) - reporting an **increase to the amount at risk**, from £1.5m to £1.8m

2. There has been an increase to the amount reporting at safe this month, due to **BE7-2b 18/19 Rollover - Organisational redesign including the council's senior management structures (Mitigation for Education Post)** (£40k) reporting as safe, however the full amount is still being recorded as at risk until the mitigation has been agreed by Delivery Exec. This was approved 13/10 and will be processed for next month's reporting.

Key messages/Comments:

1. The People Directorate target for 21/22 is £6.114m, made up of 6 individual savings. £3.39m of this is rollovers from 20/21.

2. Adult Social Care savings account for 3 of the top 5 largest savings at risk for 21/22, however work is underway between Adults & Corporate Finance to confirm tactical mitigations for the in year savings at risk.

3. The Adult Social Care Transformation Programme is currently in exception however CLB and Delivery Exec have recently agreed to a revised delivery approach. Work is now underway to transition the original programme into the new model, which splits apart service led change from project supported change, as well as shaping of future work-packages. A change request will also follow to revise the savings breakdown.

4. FP07-1 is considered safe and the Secured and Delivered sign off process has been initiated.

b) Risks and Opportunities

Division	Risk or Opportunity	Description of Impact £	Risk / Opportunity	Likelihood	Net / (opportunity)
			£	(%)	£
Adult Social Care	Risk	Further wave of covid-19 infections resulting in additional care costs e.g. hospital discharges, impact on cost of care and provider sustainability, above initial emergency planning assumptions and no certainty regarding levels infection control or other government grant assistance.	4,000,000	50%	2,000,000
Adult Social Care	Risk	Impact of pandemic on ability to deliver transformational change and savings plans	5,390,000	69%	3,740,000
Adult Social Care	Risk	Emerging risk in relation to pathway 3 beds in excess of Hospital Discharge Funding (4 weeks) being recharged to ASC	Emerging risk	TBC	TBC but could be significant
Education	Risk	Home to School transport (HTST): Due to data quality issues, there is possibility that forecast in the monitor may be understated.	176,000	75%	132,000
People	Gross General Fund Risk		9,566,000		5,872,000

c: Capital

Approved Budget £35.1m	Revised Budget £25.9m	Expenditure to Date £11.5m 45% of Budget	Forecast Outturn £25.5m 98% of budget	Outturn Variance (£0.4m)
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Gross expenditure by Programme

Ref	Scheme	Current Year (FY2021) - Period 6				Performance to budget	
		Budget	Expenditure to Date	Forecast	Variance	Expenditure to date	Forecast
		£000s				%	
People							
CRF1	Covid Recovery Fund – Community Improvements – Pending Business Case D	150	0	150	0	0%	100%
CRF2	Covid Recovery Fund – Youth Zones Investment – Pending Business Case Dev	395	0	0	(395)	0%	0%
PE01	School Organisation/ Children’s Services Capital Programme	13,721	8,568	13,748	27	62%	100%
PE02	Schools Organisation/SEN Investment Programme	6,577	1,077	6,577	0	16%	100%
PE03	Schools Devolved Capital Programme	1,570	228	1,570	0	15%	100%
PE05	Children & Families - Aids and Adaptations	170	81	170	0	48%	100%
PE06	Children Social Care Services	820	161	793	(27)	20%	97%
PE06B	Adult Social Care – Better Lives at Home Programme	2,466	1,445	2,466	0	59%	100%
PE10	Sports Capital Investment	0	(15)	0	0		
Total People		25,869	11,545	25,475	(395)	45%	98%

The People capital programme is currently reporting a small underspend of £0.35m at P06, following the reprofiling of budgets. Most of the People capital programme relates to schools and the service have advised that there has been a re-forecast and a conservative view has been taken due to the current turbulence we are seeing in the construction sector at the moment. This is likely to have the following effects on some of the projects:

- Potential lack of labour could hold up contractors ability to mobilise in short to medium term creating delay
- Anticipated shortage of materials is worsening. This will impact the ability of contractors to meet previously achievable start on site dates
- Inflation due to the above issues could impact the sufficiency of approved budgets. This is being reviewed but could delay while strategy is developed to manage any increase in costs

These risks have been captured in operational and strategic risk registers.